

6

Central government own expenditure

6.1 This section provides summary analyses of central government own expenditure, which comprises the expenditure of government departments and other central government bodies on their own activities. In these analyses, central government includes the devolved administrations and non-departmental public bodies.

6.2 In addition to staff pay, procurement and capital expenditure, central government own expenditure includes grants and subsidies paid to individuals and enterprises in the private sector and subsidies to public corporations. It excludes central government support for local government and support for the capital expenditure of public corporations. These data are shown in **Chapters 7 and 8** respectively.

6.3 Central government own expenditure accounts for about 70 per cent of Departmental Expenditure Limits (DEL) and about 90 per cent of departmental Annually Managed Expenditure (AME).

6.4 All outturn data (to 2007-08) in this chapter are National Statistics.

What's new

6.5 **Tables 6.4 and 6.5** have been switched since PESA 2008 to give the same ordering for sub-functional and economic category tables as in other chapters.

6.6 The capital expenditure row within **Table 6.5** has been renamed as net capital procurement to distinguish it from all capital expenditure and indicate that it is net of sales of assets. For clarity, current procurement is renamed as net current procurement (which is net of sales of goods and services). Current transfers abroad are renamed as current grants abroad to align with the presentation in **Table 2.1**.

6.7 **Table 6.6** shows central government own current and capital expenditure on services split by function. This information was previously provided in **Chapter 5**, but has been moved as part of the work to re-instate clear sectoral boundaries in PESA 2009.

Central government own expenditure by department

6.8 **Table 6.1** gives a departmental breakdown of central government own expenditure. Expenditure in DEL is shown separately from expenditure in departmental AME. DEL expenditure in this table is shown on a full resource budgeting basis, which is given by resource DEL plus capital DEL less depreciation. In a number of areas, for example education, transport, and law and order, a relatively large proportion of expenditure is by local government, with only a relatively small proportion spent directly by central government – some of which will be recorded by Scotland, Wales or Northern Ireland. Other AME includes locally financed expenditure in Northern Ireland that by convention is classified as central government spending.

Central government own resource and capital expenditure by department

6.9 **Tables 6.2 and 6.3** show the resource and capital elements of **Table 6.1**, respectively. Expenditure for each departmental group is therefore shown on a budgeting basis, while the final line in each table shows total central government own expenditure on a National Accounts basis. The lower section of each table shows the adjustments required to move from the budgeting framework to the National Accounts framework.

6.10 The lower central government capital spending in 2005-06 is a result of a series of imputed transactions recorded in the National Accounts in respect of British Nuclear Fuels Limited (BNFL) transferring assets and liabilities to the Nuclear Decommissioning Authority (NDA). This is shown as part of the accounting adjustments in **Table 6.3** and has no impact on TME or the public finances overall. The higher capital spending in 2008-09 relates to further imputed transactions relating to the support given to financial institutions, which again are offset in the public corporation sector. See **Annex A** for further details.

Central government own expenditure on services by sub-function

6.11 **Table 6.4** shows central government own expenditure by sub-function, within the expenditure on services framework. Expenditure on services is an overall measure of public spending that is close to TME, and so broadly represents current plus capital expenditure. Expenditure on services excludes non-cash spending such as depreciation and cost of capital charges. Full details of the definition are available in **Annex E**.

Central government own expenditure on services by economic category

6.12 **Table 6.5** shows central government own expenditure on services by economic category. As with **Table 6.4**, and the functional analyses in other chapters in PESA, this economic category table is set within the framework of expenditure on services. An explanation of the different economic categories is available in **Chapter 5**.

Central government own current and capital expenditure on services by function

6.13 **Table 6.6** shows central government own current and capital expenditure on services by function. This shows the capital and current split on a National Accounts basis and therefore current spending includes spend on Single Use Military Equipment (SUME), but does not include spending on non-cash items except the grant equivalent part of student loans.

Table 6.1 Central government own expenditure in budgets⁽¹⁾ by departmental group, 2003–04 to 2010–11

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
Within DEL								
Children, Schools and Families	7,975	8,844	9,872	10,662	11,670	11,646	12,547	12,915
Health	64,040	69,077	75,845	80,677	89,534	94,744	102,926	106,086
Transport	6,098	5,674	5,785	7,852	7,306	7,394	8,787	7,910
Innovation, Universities and Skills	11,815	12,298	13,403	13,918	15,357	16,426	17,614	17,446
CLG Communities	4,250	4,212	4,222	4,070	3,642	6,051	7,402	5,587
CLG Local Government	285	326	333	286	296	281	314	308
Home Office	2,604	2,516	2,438	2,813	2,762	3,109	3,305	2,838
Justice	7,238	7,484	8,068	8,431	9,169	9,656	9,674	9,547
Law Officers' Departments	582	649	657	701	739	736	737	707
Defence	31,083	33,069	33,356	33,992	36,532	39,345	39,440	36,912
Foreign and Commonwealth Office	1,499	1,729	1,863	1,879	1,995	2,109	2,103	1,667
International Development	3,701	3,906	4,516	4,995	5,204	5,704	6,786	7,762
Energy and Climate Change	790	1,141	1,961	2,485	2,128	2,698	3,122	2,958
Business, Enterprise and Regulatory Reform	746	501	511	414	820	934	1,127	698
Environment, Food and Rural Affairs	2,379	2,586	2,898	3,105	2,945	2,817	2,863	2,873
Culture, Media and Sport	1,342	1,345	1,453	1,706	1,999	2,363	1,909	2,115
Work and Pensions	7,291	7,502	7,488	7,173	7,274	7,367	8,268	9,163
Scotland	12,970	13,538	14,511	16,496	17,797	17,911	18,653	18,458
Wales	6,453	6,994	7,443	7,920	8,448	9,200	9,527	9,806
Northern Ireland Executive	6,547	6,962	7,371	7,811	8,353	8,929	9,199	9,243
Northern Ireland Office	1,053	1,176	1,188	1,259	1,299	1,361	1,164	1,117
Chancellor's Departments	4,366	4,735	4,986	5,061	4,789	4,891	5,470	4,543
Cabinet Office	1,632	1,427	1,650	1,810	1,962	2,212	2,337	2,438
Independent Bodies	682	810	835	761	771	820	919	965
Total CG own expenditure within DEL⁽²⁾	187,420	198,501	212,651	226,277	242,789	258,704	276,192	274,059

Table 6.1 Central government own expenditure in budgets⁽¹⁾ by departmental group, 2003–04 to 2010–11 (continued)

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
Within departmental AME								
Children, Schools and Families	6,575	6,344	8,037	8,599	10,704	10,914	10,346	10,969
Health	6,294	6,680	10,058	10,538	10,761	13,948	13,534	14,139
Transport	2,326	2,741	3,076	3,315	3,514	3,878	4,265	4,493
Innovation, Universities and Skills	2,033	2,013	2,219	2,975	4,213	4,505	5,037	5,302
CLG Communities	256	162	311	137	106	–79	306	–376
CLG Local Government	–	–	–	–	–	1	–	–
Home Office	40	1	4	0	1	4	–2	–
Justice	58	62	57	84	265	725	121	141
Defence	4,788	4,467	5,187	4,931	5,984	6,864	6,905	6,768
Foreign and Commonwealth Office	40	3	–22	27	–4	–7	20	20
International Development	77	77	68	378	18	236	66	61
Energy and Climate Change	565	–1,159	4,875	4,988	5,560	4,170	–198	41
Business, Enterprise and Regulatory Reform	–371	–254	95	–82	–41	–9	682	654
Environment, Food and Rural Affairs	74	73	126	–5	–28	–52	5	–8
Culture, Media and Sport	4,767	4,193	4,474	4,535	4,351	4,287	4,727	4,741
Work and Pensions	90,175	94,413	98,012	100,896	108,061	114,747	124,063	127,991
Scotland	1,640	1,907	2,362	2,189	2,879	3,308	3,138	3,344
Wales	478	367	399	432	477	697	647	701
Northern Ireland Executive	5,421	6,029	6,586	10,357	7,729	8,555	9,015	9,696
Northern Ireland Office	–	208	212	214	236	264	276	289
Chancellor's Departments	19,899	21,741	23,461	25,042	26,615	109,788	35,003	34,148
Cabinet Office	5,015	5,378	5,725	6,043	7,625	7,221	7,148	7,486
Independent Bodies	2	5	1	20	24	24	3	23
Total CG own expenditure within dept AME	150,151	155,451	175,324	185,612	199,049	293,988	225,106	230,622
Within other AME								
Locally financed expenditure in Northern Ireland	384	417	462	452	520	534	554	463
Net expenditure transfers to the EC	3,448	4,907	4,435	4,652	5,392	3,060	5,649	7,875
Central government debt interest	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906
Accounting and other adjustments	–31,760	–27,647	–57,273	–47,133	–57,511	–119,623	–52,900	–47,800
Total CG own expenditure	331,923	355,562	361,406	397,440	420,198	467,128	481,800	508,200

(1) Shown on a full resource budgeting basis, excluding depreciation.

(2) Plans exclude the DEL Reserve and Modernisation Funding. Amounts for these items can be found in Table 1.12.

Table 6.2 Central government own resource expenditure in budgets by departmental group, 2003–04 to 2010–11

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
Within resource DEL								
Children, Schools and Families	7,735	8,503	9,519	10,182	11,150	10,915	11,942	12,398
Health	61,486	66,509	73,722	77,664	85,878	90,403	97,473	101,384
Transport	3,341	2,843	2,987	3,535	3,012	2,068	2,762	2,489
Innovation, Universities and Skills	10,485	10,838	11,358	12,028	13,298	14,304	14,967	15,628
CLG Communities	1,279	1,342	1,294	1,002	363	1,531	1,521	1,518
CLG Local Government	283	326	332	284	296	281	313	307
Home Office	2,311	2,288	2,213	2,399	2,352	2,501	2,795	2,359
Justice	6,908	6,931	7,561	7,896	8,416	8,684	8,897	8,802
Law Officers' Departments	571	638	680	690	728	724	724	694
Defence	25,077	26,294	26,913	26,919	28,577	30,701	30,327	28,066
Foreign and Commonwealth Office	1,449	1,651	1,770	1,755	1,804	1,940	1,926	1,500
International Development	3,416	3,620	4,085	4,231	4,466	4,813	5,420	6,206
Energy and Climate Change	642	929	704	1,024	642	1,010	1,094	1,124
Business, Enterprise and Regulatory Reform	829	851	974	953	1,395	1,364	1,301	868
Environment, Food and Rural Affairs	2,139	2,393	2,403	2,680	2,471	2,409	2,452	2,419
Culture, Media and Sport	1,156	1,233	1,314	1,418	1,448	1,530	1,529	1,575
Work and Pensions	7,033	7,219	7,137	6,961	7,177	7,311	8,193	9,097
Scotland	11,917	12,179	13,163	14,461	15,483	15,716	16,212	16,416
Wales	5,987	6,504	6,904	7,288	7,708	8,380	8,599	8,860
Northern Ireland Executive	5,882	6,250	6,598	7,032	7,387	7,888	8,134	8,377
Northern Ireland Office	1,003	1,106	1,129	1,186	1,291	1,283	1,088	1,045
Chancellor's Departments	4,133	4,362	4,614	4,754	4,531	4,599	4,430	4,287
Cabinet Office	1,095	1,251	1,412	1,566	1,646	1,795	1,947	2,084
Independent Bodies	650	708	792	705	709	778	856	898
Total within resource DEL⁽¹⁾	166,808	176,770	189,578	198,612	212,223	222,927	234,899	238,403

Table 6.2 Central government own resource expenditure in budgets by departmental group, 2003–04 to 2010–11 (continued)

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
Within resource departmental AME								
Children, Schools and Families	6,575	6,344	8,037	8,599	10,704	10,914	10,346	10,969
Health	6,294	6,451	9,409	10,450	10,723	13,934	13,534	14,139
Transport	2,326	2,741	3,076	3,315	3,514	3,878	4,265	4,493
Innovation, Universities and Skills	123	130	152	154	178	274	223	217
CLG Communities	256	162	311	137	106	–79	306	–376
CLG Local Government	–	–	–	–	–	1	–	–
Home Office	40	1	4	0	1	4	–2	–
Justice	58	62	57	84	265	725	121	141
Defence	4,788	4,467	5,187	4,931	6,693	6,864	6,848	6,768
Foreign and Commonwealth Office	40	3	–22	27	–4	–7	20	20
International Development	77	77	68	378	18	236	66	61
Energy and Climate Change	956	–831	5,315	5,557	5,979	4,589	211	106
Business, Enterprise and Regulatory Reform	380	279	493	515	516	831	840	751
Environment, Food and Rural Affairs	73	72	126	–5	–28	–52	5	–9
Culture, Media and Sport	3,664	3,162	3,468	3,620	3,836	3,864	3,906	4,045
Work and Pensions	90,084	94,333	97,911	100,711	107,920	114,605	123,857	127,764
Scotland	1,449	1,737	2,211	2,042	2,730	3,121	3,006	3,209
Wales	342	233	278	304	312	520	483	527
Northern Ireland Executive	5,272	5,777	6,338	10,018	7,472	8,142	8,581	9,303
Northern Ireland Office	–	208	212	214	236	264	276	289
Chancellor's Departments	19,899	21,741	23,017	24,787	26,403	81,068	34,109	33,572
Cabinet Office	5,015	5,378	5,725	6,043	7,625	7,221	7,148	7,486
Independent Bodies	2	5	1	18	24	24	3	23
Total within resource departmental AME	147,713	152,531	171,376	181,899	195,224	260,940	218,152	223,498
Within resource other AME								
Locally financed expenditure in Northern Ireland	384	417	462	452	520	534	554	463
Net expenditure transfers to the EC	3,448	4,907	4,435	4,652	5,392	3,060	5,649	7,875
Central government debt interest	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906
Remove items classified as capital in National Accounts	–	–	–3	–	–	0	–	–
Add items classified as current in National Accounts	5,221	5,409	6,007	6,506	5,095	5,749	6,829	6,934
Accounting and other adjustments	–28,564	–26,379	–40,577	–45,668	–53,187	–106,024	–45,508	–41,800
Total CG own current expenditure	317,290	337,588	357,084	374,032	395,227	417,651	447,800	478,300

(1) Plans exclude the near-cash DEL Reserve and unallocated amounts for the Modernisation Funding. Amounts for these items can be found in Table 1.7.

Table 6.3 Central government own capital expenditure by departmental group, 2003–04 to 2010–11

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
Within capital DEL								
Children, Schools and Families	240	341	353	480	520	731	605	516
Health	2,554	2,568	2,123	3,013	3,656	4,342	5,453	4,702
Transport	2,757	2,831	2,798	4,317	4,294	5,326	6,025	5,421
Innovation, Universities and Skills	1,329	1,459	2,045	1,891	2,059	2,123	2,647	1,818
CLG Communities	2,972	2,870	2,929	3,067	3,279	4,520	5,881	4,069
CLG Local Government	1	0	1	2	0	0	1	1
Home Office	292	227	226	414	410	608	510	479
Justice	329	553	507	534	753	973	777	745
Law Officers' Departments	11	11	-23	11	11	12	13	13
Defence	6,006	6,774	6,443	7,074	7,955	8,643	9,114	8,846
Foreign and Commonwealth Office	50	78	93	124	190	169	177	166
International Development	285	285	430	764	738	891	1,366	1,556
Energy and Climate Change	149	212	1,258	1,462	1,486	1,688	2,028	1,834
Business, Enterprise and Regulatory Reform	-83	-350	-463	-538	-575	-430	-174	-171
Environment, Food and Rural Affairs	239	193	494	425	474	409	411	453
Culture, Media and Sport	186	112	139	289	551	833	379	540
Work and Pensions	258	282	351	212	97	55	75	65
Scotland	1,054	1,359	1,348	2,035	2,314	2,195	2,441	2,043
Wales	466	490	538	631	740	820	928	946
Northern Ireland Executive	664	711	772	779	966	1,041	1,065	866
Northern Ireland Office	50	71	59	72	9	78	77	72
Chancellor's Departments	233	373	373	307	259	293	1,040	256
Cabinet Office	537	176	238	244	317	416	390	354
Independent Bodies	33	102	43	56	62	42	64	67
Total within capital DEL⁽¹⁾	20,612	21,731	23,073	27,665	30,565	35,777	41,294	35,656
Within capital departmental AME								
Health	-	229	649	89	37	14	-	-
Innovation, Universities and Skills	1,910	1,883	2,067	2,821	4,034	4,231	4,814	5,085
Defence	-	-	-	-	-709	-	57	-
Energy and Climate Change	-391	-328	-440	-569	-419	-419	-409	-65
Business, Enterprise and Regulatory Reform	-751	-534	-398	-597	-556	-841	-159	-97
Environment, Food and Rural Affairs	1	1	0	0	0	0	1	1
Culture, Media and Sport	1,103	1,031	1,005	915	515	424	821	695
Work and Pensions	90	80	101	185	140	142	206	227
Scotland	191	170	150	147	149	187	133	135
Wales	136	135	121	128	165	177	164	174
Northern Ireland Executive	149	252	249	339	256	413	433	393
Chancellor's Departments	0	0	444	255	212	28,720	894	576
Independent Bodies	-	-	-	2	-	-	-	-
Total within capital departmental AME	2,438	2,920	3,948	3,714	3,825	33,048	6,954	7,123
Within capital other AME								
Add items classified as capital in National Accounts	-	-	3	-	-	0	-	-
Remove items classified as current in National Accounts	-5,221	-5,409	-6,007	-6,506	-5,095	-5,749	-6,829	-6,934
Accounting and other adjustments	-3,196	-1,268	-16,695	-1,464	-4,325	-13,599	-7,300	-5,900
Total CG own capital expenditure	14,633	17,974	4,322	23,408	24,971	49,477	34,100	29,900

(1) Plans exclude the capital DEL Reserve. Amounts can be found in Table 1.10.

Table 6.4 Central government own expenditure on services by sub-function, 2003–04 to 2010–11

	£ million							
	National Statistics					2008–09 estimated outturn	2009–10 plans	2010–11 plans
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn			
1. General public services								
1.1 Executive and legislative organs, financial and fiscal affairs, external affairs	7,864	8,670	9,062	9,389	9,270	9,648	9,368	8,650
1.2 Foreign economic aid	3,493	3,607	4,110	4,215	4,596	4,886	5,702	6,436
1.3 General services	470	489	594	599	634	735	724	784
1.4 Basic research	73	119	127	122	54	90	101	96
1.5 R&D general public services	30	28	30	30	21	22	24	24
1.6 General public services n.e.c.	212	290	266	200	225	305	460	403
1.7 Public sector debt transactions ⁽¹⁾	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906
<i>of which: central government debt interest</i>	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906
Total general public services	34,422	37,136	39,997	42,135	44,759	46,151	43,585	59,299
2. Defence								
2.1 Military defence	24,696	24,909	26,401	27,455	27,610	30,736	31,170	32,323
2.2 Civil defence	86	35	23	32	26	16	6	7
2.3 Foreign military aid ⁽²⁾	1,281	903	1,155	1,689	2,704	3,599	3,961	-
2.4 R&D defence	424	512	505	528	548	513	524	534
2.5 Defence n.e.c.	2,234	3,256	2,710	2,284	2,543	2,124	2,049	2,405
Total defence	28,721	29,615	30,794	31,988	33,430	36,989	37,710	35,269
3. Public order and safety								
3.1 Police services	3,369	3,737	3,726	3,976	4,052	4,442	4,583	4,110
<i>of which: immigration and citizenship</i>	1,695	1,848	1,649	1,714	1,767	1,898	1,868	1,634
<i>of which: other police services</i>	1,673	1,889	2,076	2,262	2,284	2,544	2,714	2,476
3.2 Fire-protection services	144	129	121	145	219	319	280	251
3.3 Law courts	5,624	6,229	6,045	6,198	6,462	6,743	6,362	6,474
3.4 Prisons	2,898	3,156	3,577	3,812	4,240	4,520	4,565	4,580
3.5 R&D public order and safety	30	48	23	14	26	27	27	29
3.6 Public order and safety n.e.c.	420	400	421	489	485	479	476	409
Total public order and safety	12,484	13,699	13,912	14,634	15,483	16,528	16,293	15,852
4. Economic affairs								
4.1 General economic, commercial and labour affairs	5,503	5,333	5,679	5,775	5,817	4,800	7,016	7,494
4.2 Agriculture, forestry, fishing and hunting	5,208	5,369	5,519	5,080	4,917	5,404	5,422	4,864
<i>of which: market support under CAP</i>	3,756	3,978	3,950	3,526	3,271	3,752	3,809	3,463
<i>of which: other agriculture, food and fisheries policy</i>	1,329	1,270	1,418	1,367	1,490	1,479	1,450	1,233
<i>of which: forestry</i>	123	122	152	187	156	173	163	168
4.3 Fuel and energy	1,085	1,251	1,399	1,182	951	665	693	560
4.4 Mining, manufacturing and construction	20	15	16	24	26	10	316	16
4.5 Transport	7,581	7,020	7,175	10,011	10,186	10,698	11,211	10,520
<i>of which: national roads</i>	2,246	2,330	2,688	3,286	3,201	3,516	4,132	3,807
<i>of which: local roads</i>	221	242	254	239	295	374	366	448
<i>of which: local public transport</i>	1,332	474	508	759	843	783	790	803
<i>of which: railway</i>	3,291	3,445	3,144	5,106	5,181	5,395	5,204	4,743
<i>of which: other transport</i>	490	530	581	621	665	630	719	718
4.6 Communication	369	428	256	232	605	448	315	289
4.7 Other industries	114	121	125	116	119	109	110	102
4.8 R&D economic affairs	2,302	2,454	2,925	2,775	3,207	3,237	3,260	3,271
4.9 Economic affairs n.e.c.	881	883	762	816	779	791	633	659
Total economic affairs	23,062	22,875	23,856	26,012	26,607	26,162	28,975	27,774

Table 6.4 Central government own expenditure on services by sub-function, 2003–04 to 2010–11 (continued)

	£ million							
	National Statistics							
	2003–04 outturn	2004–05 outturn	2005–06 outturn	2006–07 outturn	2007–08 outturn	2008–09 estimated outturn	2009–10 plans	2010–11 plans
5. Environment protection								
5.1 Waste management	384	508	1,224	1,592	1,383	1,630	1,812	1,894
5.2 Waste water management	10	32	43	44	4	19	21	10
5.3 Pollution abatement	244	230	227	176	154	316	315	337
5.4 Protection of biodiversity and landscape	321	347	342	484	427	453	436	398
5.5 R&D environment protection	307	304	332	342	370	410	355	396
5.6 Environment protection n.e.c.	838	1,063	1,382	1,542	1,539	1,621	1,701	1,760
Total environment protection	2,103	2,484	3,550	4,180	3,877	4,449	4,640	4,794
6. Housing and community amenities								
6.1 Housing development	2,908	2,552	2,721	3,191	3,323	3,503	5,118	3,316
<i>of which: local authority housing</i>	457	290	490	408	399	186	550	-133
<i>of which: other social housing</i>	2,451	2,262	2,231	2,783	2,925	3,317	4,569	3,449
6.2 Community development	374	583	703	428	583	720	908	617
6.3 Water supply	281	319	340	308	367	521	422	153
6.4 Street lighting	15	17	19	15	19	22	19	20
6.5 R&D housing and community amenities	11	15	14	9	8	7	6	6
6.6 Housing and community amenities n.e.c.	87	93	99	116	146	125	162	199
Total housing and community amenities	3,677	3,579	3,896	4,066	4,446	4,899	6,634	4,309
7. Health⁽³⁾								
Medical services	72,492	80,451	87,305	91,918	99,298	107,472	115,988	119,555
Health research	471	475	482	609	582	836	847	893
Central and other health services	1,464	1,635	1,454	1,665	1,855	1,922	1,905	1,921
Total health	74,427	82,561	89,240	94,192	101,735	110,230	118,740	122,369
8. Recreation, culture and religion								
8.1 Recreational and sporting services	441	389	376	661	1,014	1,726	2,015	1,953
8.2 Cultural services	1,839	1,765	1,963	1,957	2,028	1,944	2,026	2,056
8.3 Broadcasting and publishing services	3,081	3,263	3,426	3,554	3,662	3,654	3,768	3,949
8.4 Religious and other community services	9	10	10	14	15	17	15	15
8.5 R&D recreation, culture and religion	2	1	81	109	130	149	132	136
8.6 Recreation, culture and religion n.e.c.	61	73	85	109	109	113	113	122
Total recreation, culture and religion	5,433	5,501	5,941	6,404	6,958	7,602	8,069	8,232
9. Education								
9.1 Pre-primary and primary education	1,191	1,087	1,079	657	730	727	787	861
<i>of which: under fives</i>	436	551	517	88	144	117	132	162
<i>of which: primary education</i>	756	536	562	569	586	611	655	700
9.2 Secondary education	1,025	1,291	1,571	1,835	2,131	1,999	2,152	2,075
9.3 Post-secondary non-tertiary education ⁽⁴⁾	6,672	6,891	7,266	7,922	8,174	8,386	8,619	8,114
9.4 Tertiary education	8,261	8,831	9,782	10,308	11,675	12,342	12,880	12,986
9.5 Education not definable by level	2,029	2,183	2,194	2,110	2,369	2,842	3,164	3,583
9.6 Subsidiary services to education	609	706	743	748	850	1,357	2,228	2,392
9.7 R&D education	39	42	33	37	31	19	22	16
9.8 Education n.e.c.	1,719	1,951	1,980	2,284	2,407	2,851	2,283	2,091
Total education	21,545	22,983	24,649	25,902	28,367	30,523	32,135	32,119

Table 6.4 Central government own expenditure on services by sub-function, 2003–04 to 2010–11 (continued)

	£ million							
	National Statistics							
	2003–04	2004–05	2005–06	2006–07	2007–08	2008–09	2009–10	2010–11
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans
10. Social protection								
<i>of which: personal social services</i>	3,376	3,723	3,646	4,412	4,810	5,091	5,142	5,611
10.1 Sickness and disability	24,242	25,316	26,108	26,962	28,191	31,160	34,019	35,679
<i>of which: personal social services</i>	776	943	928	1,018	1,189	1,215	1,215	1,243
<i>of which: incapacity, disability and injury benefits</i>	23,466	24,373	25,180	25,943	27,003	29,944	32,804	34,436
10.2 Old age	55,706	59,184	61,917	64,427	69,799	77,130	83,204	84,941
<i>of which: personal social services</i>	14	13	15	16	15	19	19	19
<i>of which: pensions</i>	55,692	59,171	61,902	64,411	69,784	77,111	83,185	84,922
10.3 Survivors	1,840	1,852	1,846	1,811	1,808	1,807	1,830	1,807
10.4 Family and children	21,632	21,476	21,448	21,478	22,501	21,637	21,732	21,204
<i>of which: personal social services</i>	278	307	528	631	754	788	919	1,199
<i>of which: family benefits, income support and tax credits</i>	21,354	21,169	20,920	20,847	21,747	20,849	20,812	20,004
10.5 Unemployment	3,994	3,691	3,498	4,222	3,944	4,892	8,098	9,917
<i>of which: personal social services</i>	1,094	1,197	859	1,472	1,456	1,499	1,393	1,456
<i>of which: other unemployment benefits</i>	2,900	2,494	2,640	2,749	2,488	3,393	6,705	8,461
10.6 Housing	528	361	341	439	450	540	745	750
10.7 Social exclusion n.e.c.	11,072	13,001	14,459	15,635	16,979	20,341	22,557	23,190
<i>of which: personal social services</i>	1,215	1,263	1,316	1,275	1,396	1,569	1,596	1,694
<i>of which: family benefits, income support and tax credits⁽⁵⁾</i>	9,857	11,737	13,143	14,360	15,583	18,772	20,961	21,495
10.8 R&D social protection	0	2	1	0	0	0	0	0
10.9 Social protection n.e.c.	3,714	3,659	3,540	2,392	1,909	1,805	1,898	1,536
Total social protection	122,728	128,541	133,158	137,364	145,583	159,312	174,083	179,022
EU transactions⁽⁶⁾								
GNI-based contribution (net of abatement and collection costs)	2,957	4,361	3,856	4,071	4,785	2,378	4,938	7,206
<i>derived as:</i>								
<i>EC gross contribution pre-abatement and after deduction of collection costs</i>	11,371	12,183	11,780	12,245	13,746	13,155	14,202	15,279
<i>Traditional Own Resources (without deduction of collection costs) and VAT contributions</i>	-4,539	-4,100	-4,283	-4,614	-5,001	-5,183	-4,173	-4,815
<i>UK abatement</i>	-3,874	-3,722	-3,641	-3,560	-3,960	-5,595	-5,090	-3,257
<i>EC receipts</i>	-4,237	-4,555	-3,750	-5,164	-5,585	-4,524	-5,045	-5,669
<i>Attributed aid and Common Foreign and Security Policy</i>	-799	-697	-704	-709	-705	-781	-899	-899
Total EU transactions	-2,079	-892	-598	-1,802	-1,505	-2,927	-1,006	637
Total central government own expenditure on services	326,523	348,083	368,396	385,074	409,740	439,919	469,859	489,677
Accounting adjustments	5,400	7,479	-6,990	12,366	10,458	27,209	12,000	18,500
Total central government own expenditure	331,923	355,562	361,406	397,440	420,198	467,128	481,800	508,200

(1) Debt interest figures show gross payments to the private sector and overseas.

(2) Spending for 2010–11 on foreign military aid has yet to be allocated at a sectoral level.

(3) The level of detail required for COFOG level 2 is not yet available. Health spending is therefore presented using HM Treasury's own sub-functional classification.

(4) Post-secondary non-tertiary includes Further Education.

(5) Social exclusion n.e.c. includes Child and Working Tax Credits.

(6) An explanation of why the EU transactions are defined in TES in this way is given in Annex E. Complete transactions with the institutions of the EC are shown in Table C.1.

Table 6.5 Central government own expenditure on services by economic category, 2003–04 to 2010–11

	£ million							
	National Statistics					2008–09	2009–10	2010–11
	2003–04	2004–05	2005–06	2006–07	2007–08	estimated	plans	plans
	outturn	outturn	outturn	outturn	outturn	outturn		
Central government current expenditure on services								
Pay	64,502	71,146	76,607	78,863	81,222	85,158	85,665	88,857
Net current procurement ⁽¹⁾	73,547	77,692	82,348	87,722	92,885	100,762	111,023	109,288
Subsidies ⁽²⁾	7,279	6,593	6,715	6,670	6,916	6,234	7,082	5,849
Social benefits and other grants to the private sector	140,621	147,435	153,767	159,330	169,889	183,845	200,611	207,010
Current grants abroad	1,943	3,403	3,755	2,587	3,284	2,339	3,931	6,523
Central government debt interest	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906
Total central government own current expenditure on services⁽³⁾	310,171	330,201	348,999	362,752	384,155	408,803	435,519	460,432
Accounting adjustments	7,119	7,387	8,085	11,280	11,072	8,848	12,300	17,800
Total central government own current expenditure	317,290	337,588	357,084	374,032	395,227	417,651	447,800	478,300
Central government capital expenditure on services								
Net capital procurement ⁽⁴⁾	7,560	8,908	8,787	10,060	13,038	16,622	17,568	15,556
Stock building	162	378	484	55	149	181	174	-21
Capital grants	8,629	8,596	10,126	12,208	12,398	14,312	16,598	13,709
Total central government own capital expenditure on services⁽³⁾	16,352	17,882	19,397	22,322	25,585	31,116	34,340	29,245
Accounting adjustments	-1,719	92	-15,075	1,086	-614	18,361	-300	700
Total central government own capital expenditure	14,633	17,974	4,322	23,408	24,971	49,477	34,100	29,900
Total central government own expenditure on services	326,523	348,083	368,396	385,074	409,740	439,919	469,859	489,677
Accounting adjustments	5,400	7,479	-6,990	12,366	10,458	27,209	12,000	18,500
Total central government own expenditure	331,923	355,562	361,406	397,440	420,198	467,128	481,800	508,200

(1) Net of income from sales of goods and services

(2) Includes intra-public sector subsidies to central government and local government units with market based activities, as well as public corporations

(3) Excludes the DEL Reserve and Modernisation Funding for plans years. Amounts for these items can be found in Table 1.12.

(4) Net of income from sales of capital assets and before depreciation.

Table 6.6 Central government own current and capital expenditure on services by function, 2003–04 to 2010–11

	£ million								
	National Statistics								
	2003–04	2004–05	2005–06	2006–07	2007–08	2008–09	2009–10	2010–11	
	outturn	outturn	outturn	outturn	outturn	estimated outturn	plans	plans	
Central government own current expenditure on services									
1. General public services	33,709	36,191	39,211	41,343	43,945	45,287	42,360	57,966	
<i>of which: public and common services</i>	6,487	6,905	7,539	7,839	7,682	8,055	8,017	7,716	
<i>of which: international services</i>	4,941	5,353	5,865	5,925	6,303	6,766	7,138	7,345	
<i>of which: central government debt interest</i>	22,280	23,933	25,807	27,579	29,960	30,466	27,206	42,906	
2. Defence	27,351	28,076	29,792	31,191	30,990	33,538	35,037	33,063	
3. Public order and safety	11,724	12,715	13,011	13,461	14,115	14,608	14,843	14,382	
4. Economic affairs	17,838	17,718	18,239	18,711	19,163	17,839	19,834	20,154	
<i>of which: enterprise and economic development</i>	3,745	3,860	3,857	3,781	3,970	2,518	3,411	3,022	
<i>of which: science and technology</i>	1,797	1,940	2,242	2,146	2,409	2,629	2,647	2,761	
<i>of which: employment policies</i>	2,883	3,027	2,987	3,156	3,211	3,118	4,102	5,206	
<i>of which: agriculture, fisheries and forestry</i>	4,993	5,180	5,292	4,824	4,701	5,123	5,207	4,843	
<i>of which: transport</i>	4,420	3,710	3,861	4,804	4,872	4,452	4,466	4,322	
5. Environment protection	1,659	1,967	1,759	2,314	2,062	2,374	2,494	2,569	
6. Housing and community amenities	1,647	1,031	1,077	1,034	1,080	693	1,215	384	
7. Health	71,174	78,906	86,169	90,392	97,205	104,763	112,021	116,519	
8. Recreation, culture and religion	4,653	4,928	5,347	5,646	5,884	5,945	6,067	6,281	
9. Education	20,091	21,295	22,487	23,634	26,065	27,854	29,231	30,171	
10. Social protection	122,404	128,265	132,505	136,828	145,151	158,831	173,423	178,305	
EU transactions	-2,079	-892	-598	-1,802	-1,505	-2,927	-1,006	637	
Total central government own current expenditure on services	310,171	330,201	348,999	362,752	384,155	408,803	435,519	460,432	
Accounting adjustments	7,119	7,387	8,085	11,280	11,072	8,848	12,300	17,800	
Total central government own current expenditure	317,290	337,588	357,084	374,032	395,227	417,651	447,800	478,300	
Central government own capital expenditure on services									
1. General public services	713	945	786	792	814	864	1,224	1,333	
<i>of which: public and common services</i>	563	772	605	569	448	538	532	486	
<i>of which: international services</i>	150	173	181	223	366	326	693	846	
2. Defence	1,370	1,539	1,002	797	2,440	3,451	2,673	2,206	
3. Public order and safety	760	984	901	1,173	1,368	1,920	1,450	1,470	
4. Economic affairs	5,224	5,157	5,617	7,302	7,444	8,324	9,141	7,620	
<i>of which: enterprise and economic development</i>	1,037	998	1,049	1,017	1,032	1,111	1,503	843	
<i>of which: science and technology</i>	505	514	683	630	798	608	613	509	
<i>of which: employment policies</i>	306	147	343	191	85	77	65	49	
<i>of which: agriculture, fisheries and forestry</i>	215	189	227	256	216	281	214	21	
<i>of which: transport</i>	3,161	3,310	3,314	5,207	5,313	6,247	6,745	6,198	
5. Environment protection	444	517	1,792	1,866	1,815	2,076	2,147	2,225	
6. Housing and community amenities	2,029	2,548	2,819	3,032	3,366	4,206	5,420	3,925	
7. Health	3,253	3,655	3,071	3,800	4,530	5,468	6,719	5,850	
8. Recreation, culture and religion	780	573	595	758	1,073	1,657	2,002	1,951	
9. Education	1,454	1,688	2,162	2,267	2,302	2,670	2,903	1,947	
10. Social protection	324	275	653	535	432	482	661	717	
Total central government own capital expenditure on services	16,352	17,882	19,397	22,322	25,585	31,116	34,340	29,245	
Accounting adjustments	-1,719	92	-15,075	1,086	-614	18,361	-300	700	
Total central government own capital expenditure	14,633	17,974	4,322	23,408	24,971	49,477	34,100	29,900	